

# SUPERVISORY AND REGULATORY GUIDELINES Managed Licensees Issued: 1<sup>st</sup> June 2011

Amended: 22<sup>nd</sup> March 2012

# **GUIDELINES FOR MANAGED LICENSEES**

# 1. INTRODUCTION

- 1.1. The Central Bank of The Bahamas ("the Central Bank") is authorized to license and supervise banks and trust companies operating in and from within The Bahamas pursuant to the Banks and Trust Companies Regulation Act, 2000, and the Central Bank of The Bahamas Act, 2000. The Central Bank is charged with the responsibility of reviewing bank and trust company practices in The Bahamas. Additionally, the Central Bank has the duty, in collaboration with the financial institutions, to promote and maintain high standards of conduct and management in the provision of banking and trust services in and from within The Bahamas.
- 1.2. Since 30<sup>th</sup> June 2004, the Central Bank's policy<sup>1</sup> has been that no licensee will be permitted to operate in or from within The Bahamas without a physical presence appropriate to the business of that institution. Managed branches of foreign banks, that satisfy specific criteria outlined in the Guidelines for Managed Branches, were granted exemptions to this general policy for physical presence.
- 1.3. All licensees are expected to adhere to the Central Bank's licensing and prudential requirements, including all requirements under the "Suspicious Transactions Guidelines relating to the Prevention of Money Laundering and the Financing of Terrorism", issued by the Financial Intelligence Unit and endorsed by the Central Bank. Additionally, licensees should comply with ongoing supervisory programmes, including periodic on-site examinations, and required regulatory reporting. Licensees are also expected to conduct their affairs in conformity with all other Bahamian legal requirements.

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<sup>&</sup>lt;sup>1</sup> This policy is set out in the **Guidelines for the Requirements for the Transition of Managed Banks to Full Physical Presence,** which was issued in 2001

# 2. PURPOSE

2.1. These Guidelines<sup>2</sup> outline the Central Bank's policy for the minimum requirements for the management and operation of banks and trust companies that operate under either a **restricted bank and/or trust company licence**, or a **restricted bank and/or trust company licence**, whose operation is limited to conducting business with or seeking/accepting deposits from the primary **shareholder(s)** and the "immediate family members" of the primary **shareholder(s)**, without a physical presence, (collectively referred to hereafter as "Managed Licensees").

# 3. APPLICABILITY

3.1. Unless a specific exemption is granted by the Central Bank, <u>all managed licensees</u> permitted to operate without a physical presence in The Bahamas must comply with these specific requirements. No licensee that holds a restricted bank and/or trust licence and currently operates through a physical presence in The Bahamas, including restricted nominee trusts, will be permitted to take advantage of the policy detailed in Section 4 of these Guidelines.

# 4. POLICY FOR THE ADMINISTRATION OF MANAGED LICENSEES

- 4.1. The Central Bank has determined that, as a rule, effective 31<sup>st</sup> March 2003, only the managed licensees that satisfy and have complied with the Criteria listed below are permitted to operate from within The Bahamas without maintaining a full physical presence in The Bahamas. Managed licensees that do not satisfy these criteria must either establish a full physical presence or wind up their operations.
- 4.2. The Central Bank will permit managed licensees that operate without a full physical presence in The Bahamas to operate from within The Bahamas, only if they are managed through appropriate Management Agreements with approved third-party Managing Agents and if they fully satisfy the Criteria and **Operating Requirements in Section 5 of these Guidelines.**

# 5. CRITERIA

(a) The approved Managing Agent for the managed licensee (the licensee) is a public bank and/or trust company with a full physical presence in The Bahamas and is licensed by the Central Bank;

<sup>&</sup>lt;sup>2</sup> These Guidelines replace and supersede the *Guidelines with Respect to the Requirements for the Continuation of the Management of Restricted Banks and Trust Companies (Currently without a Physical Presence)* issued on 17<sup>th</sup> May 2002 and amended on 15<sup>th</sup> November 2004.

<sup>&</sup>lt;sup>3</sup> In this context, "Immediate family members" means spouse and/or children of the primary shareholder(s).

- (b) The Board of Directors (the "Board") of the licensee agrees to provide the Inspector of Banks and Trust Companies ("the Inspector") with the particulars, updated as necessary, on how, from what location(s) outside of The Bahamas (if applicable), and by whom the licensee is ultimately directed and controlled;
- (c) The Board of the licensee agrees to provide the Inspector with periodic and special supervisory and regulatory reports (e.g., additional financial reporting) and other information on the licensee's operations in a form, content, and timing specified by the Inspector;
- (d) The Board of the licensee agrees to provide to the Inspector an annual certification that the licensee is in compliance with all of the terms and conditions of its licence;
- (e) The Board of the licensee agrees to mandate that the licensee's external auditor provides the Inspector with an annual certification that the licensee is in compliance with all of the terms and conditions of its licence;
- (f) The Board of the licensee provides a formal written assurance to the Inspector that the licensee and its officers and staff will comply with all of the laws and regulations of The Bahamas (e.g., know-your-customer/anti-money laundering), as appropriate to its business, and agrees to periodically, but at least annually, certify that it continues to be in compliance; and
- (g) The Board of the licensee agrees to commission, at the licensee's expense, upon a request by the Inspector, independent auditors or other professionals to perform special reviews of its operations, including implementation of know-yourcustomer /anti-money laundering policies and procedures and any other supervisory and regulatory requirements.

# 6. OPERATING REQUIREMENTS

Only those managed licensees that satisfy the criteria above may avail themselves of the arrangements described below.

#### 6.1. CORPORATE GOVERNANCE

- 6.1.1. The Board of the licensee must include a minimum of one resident, non-executive director who is not a director, officer, or employee of the Managing Agent, but who is able to take an active interest in the affairs of the licensee. This director must be approved by the Central Bank. Restricted trust companies whose operations are limited to conducting business on behalf of one client or clients who are members of the same family are exempted from this requirement.
- 6.1.2. The Board of the licensee must appoint a minimum of two senior officers, who may be officers of the Managing Agent and who are residents of The Bahamas, to be responsible for the operations of the licensee in The Bahamas, pursuant to the terms of a Management Agreement.
- 6.1.3. Senior officers of the Managing Agent may serve in this capacity on behalf of no more than two managed licensees. The appointment of these senior officers must be approved by the Central Bank.

# **Qualifications of Senior Officers**

- 6.1.4. Senior officers (generally referred to as the Authorized Agent and Deputy Authorized Agent), who may be experienced bankers, trust officers, and/or accountants/auditors with appropriate banking/trust company audit/management experience, must:
  - (a) Have knowledge of the types of banking/trust company business activities performed by the licensee; and
  - (b) Be familiar with the business affairs and activities of the licensee, throughout the term of the Management Agreement, and be able to respond expeditiously to the Inspector's inquiries about all aspects of the licensee's operations.

# **Responsibilities of Senior Officers**

- 6.1.5. Acting on behalf of the licensee, and pursuant to the terms of the Management Agreement, these senior officers will be responsible for:
  - (a) The operations, administration, and maintenance of the books and records of the licensee held in The Bahamas, as per paragraph 6.2;
  - (b) Compliance with all applicable laws, regulations, prudential standards, and supervisory policies, guidelines, directives, etc.;

- (c) Be available to perform, and capable of assuming, any subsidiary responsibilities on behalf of the licensee, pursuant to the terms of the governing Management Agreement.
- (d) Relations with and reporting to all appropriate supervisory and regulatory authorities in The Bahamas; and
- (e) Other matters as may be agreed between the Board of the licensee, the Managing Agent, the Central Bank, and/or the Inspector.
- 6.1.6. The licensee must furnish to the Central Bank a comprehensive description of the background of each proposed senior officer that is sufficient to allow a determination that they satisfy the Qualifications and **Responsibilities.** as indicated above. Such information should relate to previous management level or equivalent experience in the range of businesses that will be conducted by the licensee; management/administrative experience; special language skills (if appropriate to the licensee in question); knowledge of pertinent laws, regulations, and supervisory and regulatory requirements; and, other necessary skills and experience. A detailed curriculum vitae must also be provided for each proposed senior officer.
- 6.1.7. The Board of the licensee must appoint both a Compliance Officer (CO) and a Money Laundering Reporting Officer (MLRO), pursuant to the requirements of regulation 5 of the Financial Intelligence (Transactions Reporting) Regulations, 2001. The same individual may perform these functions. The appointee(s) must be a resident(s) of The Bahamas and may be an employee(s) of the Managing Agent. One of the two senior officers that are responsible for the licensee's operations may fill the position of CO and/or MLRO.
- 6.1.8. The Board of the licensee must ensure that appropriate arrangements are made for maintaining the required records and performing other operational and administrative services at the office of its Managing Agent in The Bahamas, pursuant to the terms of the Management Agreement.
- 6.1.9. The Board of the licensee must appropriately delegate the necessary authority to their senior officers in The Bahamas to perform their ongoing functions pursuant to the terms of the Management Agreement.

#### 6.2. **RECORDS MANAGEMENT**

# **General Records Requirements**

6.2.1. The licensee must maintain its official records in The Bahamas. Official records must be maintained either in the English language or be readily

convertible into the English language. These official records must include, but not be limited to:

- (a) Accounts, books, files, and other documents that register the business affairs of the licensee;
- (b) Information that substantiates the nature and the value of all assets, liabilities and off-balance sheet activities and transactions and ordinary and extraordinary income and expenses; (e.g., client credit files and documentation, investment account files and statements, files on assets under management/trusts, etc.);
- (c) Accounting records necessary to produce summary trial balances of assets, liabilities, and off-balance sheet activities, and profit and loss statements; (see the attached Appendix for a listing of the minimum official accounting records that must be maintained, as applicable);
- (d) Reports prepared by the licensee's internal and external auditors pursuant to the licensee's compliance and/or operational review processes;
- (e) Policies, procedures, and operating manuals, including those related to know-your-customer/anti-money laundering and countering the financing of terrorism;
- (f) Information on employee training programs and copies of training manuals:
- (g) Corporate records of the licensee and the minutes of shareholders' and directors' meetings;
- (h) Correspondence with the Central Bank and records on monitoring compliance with the Central Bank's licensing and other requirements; and
- (i) Correspondence and records relating to other Bahamian regulatory requirements.
- 6.2.2. The official records may be maintained in manual, automated, and/or electronic format. The format(s) selected must be capable of producing complete and accurate financial, management, and regulatory reports; allow review and monitoring of all transactions; and, provide sufficient information to permit an audit of the licensee's business or an on-site examination of the licensee by the Inspector at its location in The Bahamas.

- 6.2.3. The general methodology and format for maintaining the licensee's official records, including a program to safeguard and back up all records, must be approved by the Inspector. For particular types of products or services (e.g., trade finance, factoring, etc.) that require special handling of or arrangements for records and documents at other locations, the Inspector will consider the practical handling of such transactions in the licensee's proposed methodology.
- 6.2.4. The official records must be continuously updated in keeping with relevant international best practices. The Appendix provides the minimum frequency that will be acceptable for such updates. These records must be certified periodically by the licensee's external auditor.
- 6.2.5. The licensee may use the record keeping systems of the Managing Agent, but the official records of each licensee must be maintained completely separate from those of the Managing Agent and other licensees.
- 6.2.6. The licensee may not use the record keeping systems located at its parent company/owners to satisfy these requirements unless it can satisfy the Inspector that the records are able to be reliably accessed on an immediate, real-time basis and that the accuracy and sufficiency of such records is regularly and independently validated by the licensee's external auditor.

# Records for Know-Your-Customer/Anti-Money Laundering Compliance

- 6.2.7. The licensee must ensure that the following are maintained at the office maintained by the Managing Agent:
  - (a) All records necessary to ensure compliance with the Financial Transactions Reporting Act, 2000, the Financial Intelligence Unit Act, 2000, the Financial Transactions Reporting Regulations, 2000, the Financial Intelligence (Transactions Reporting) Regulations, 2001, and any amending or subsequently enacted laws or regulations related to know-your-customer/anti-money laundering requirements. These records will include:
    - (i) All client relationships that remain active or potentially active; and
    - (ii) All accounts and facilities that have been terminated, but for which the required retention period has not yet expired.
  - (b) It should be noted that the records required in accordance with the above-referenced laws and regulations will include, at a minimum, the following:

- (i) Client account opening and due diligence documentation including, identification information sufficient to confirm compliance with all statutory and regulatory know-your-customer requirements for all client facilities maintained in The Bahamas by the licensee; and
- (ii) Information on all current client transactions and relevant correspondence sufficient to monitor properly the accounts and other facilities for suspicious activity conducted through the licensee.
- (c) These records should be maintained either in the English language or be readily convertible into written form in the English language.
- (d) Licensees must also comply with the record retention requirements of Part IV of the Financial Transactions Reporting Act, 2000, which provides, inter alia, that identification and transaction records be maintained for a minimum period of five years after identity has been verified or after the completion of a transaction, as the case may be.

# 6.3. REQUIREMENTS FOR MANAGING AGENTS

6.3.1. Managing Agents must be approved by the Central Bank. Bahamian-incorporated banks and trust companies with unrestricted licenses and a full physical presence in The Bahamas may apply to the Inspector for authorization to act as Managing Agents. Applicants will be required to demonstrate that they have the overall experience and the managerial and technical resources and expertise to act as Managing Agents. The Inspector will generally expect that applicants will have been in operation for a minimum of five years and have a minimum capital of \$5 million, although the Inspector may also take into account prior substantive experience as a Managing Agent that may override, in some cases, strict conformity with these minimums.

# 6.4. THE MANAGEMENT AGREEMENT

- 6.4.1. A comprehensive Management Agreement, detailing all of the Managing Agent's responsibilities, must be executed between the Managing Agent and the Board of the licensee. This Agreement must be approved by the Inspector.
- 6.4.2. Such agreements may contain, as applicable, but would not necessarily be limited to, arrangements covering:
  - (a) The general scope of the agreement;

- (b) The services to be provided;
- (c) The responsibilities of the Managing Agent and the senior officers of the licensee;
- (d) The responsibilities of the licensee, its Board and management;
- (e) The responsibility of the Managing Agent and senior officers for the licensee's compliance with all of the laws and regulations of The Bahamas, including adherence to know-your-customer/anti-money laundering laws and regulations;
- (f) The responsibilities for the relationships with all appropriate supervisory, regulatory, and other governmental authorities, including provision of information by the Managing Agent on behalf of the licensee, representation, and regulatory reporting;
- (g) Record keeping, files maintenance, and other operational and administrative activities, as necessary;
- (h) Legal jurisdiction and interpretation;
- (i) Prevention of conflicts of interest; and
- (j) Terms of service, including remuneration and other consideration, conditions of termination, and indemnification.

# 6.5. PHYSICAL FACILITIES

- 6.5.1. The Managing Agent will maintain and manage premises and equipment necessary for the administration of the licensee's affairs, including, but not necessarily be limited to:
  - (a) Appropriate, dedicated, and secure physical office space, including adequate desk and other necessary workspace;
  - (b) Appropriate, separate, and secure facilities (e.g., filing cabinets, electronic storage facilities, etc.) for the custody and storage of official records;
  - (c) Appropriate communications facilities, including separate telephone line, fax machine, and internet/e-mail (as necessary); and
  - (d) Dedicated manual, mechanical, and/or electronic facilities necessary to record and process all of the licensee's business activities, including, if

appropriate, dedicated, secure access terminals for bi-lateral on-line record keeping and data/information transmission.

The Inspector must approve the arrangements for dedicated facilities.

# Appendix

	Type of Records	Frequency
1.	Detailed trial balance (on and off-balance sheet)	Weekly
2.	Detailed trial balance (on and off- balance sheet), after adjusting entries and including details of adjusting entries	Monthly
3.	Month-end balance sheet with supporting schedules, providing details of all assets, liabilities, and off-balance sheet accounts	Monthly
4.	Monthly income/expense statements, with supporting schedules	Monthly
5.	Monthly general ledger report, showing all activity on all accounts	
6.	Copies of all correspondent (nostro and vostro) account statements and reconciliations	Monthly
7.	Schedule of all related parties to with who the licensee does business, including a description of transactions done during the month and the month-end balance of each account with interest rate terms	Monthly
8.	List of all current credit lines	Monthly
9.	Lists of negotiated and non-negotiated letters of credit	Monthly
10.	Demand and fix deposits maturity schedule	Monthly